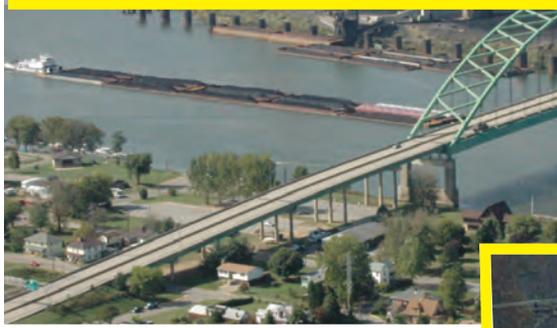


# WEST VIRGINIA

department of transportation

FACTBOOK

future of accomplishments...tradition of success



looking from the past to the future

June 2012



# FACTBOOK JUNE 2012



The purpose of this publication is to provide an overview of the structure and mission of the West Virginia Department of Transportation and the agencies therein to serve the traveling public in a safe and effective manner.

Contained within the publication are summaries of key element facts, history and financing that supports the organization. This data was obtained from various sources, both public and private, and was the most current available to the West Virginia Department of Transportation (WVDOT) at the time of compilation. Appendix A contains a complete listing of all the sources used in this publication and also provides additional resources where applicable.

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## **GREETINGS FROM THE GOVERNOR**

As the Governor of the Mountain State, I want to recognize the work of the West Virginia Department of Transportation and the important role it plays in addressing the needs of the motoring public and ensuring their safety.

West Virginia is widely known for its natural beauty. From the colorful canopy embracing our roadways in fall to scenic views at our state's treasured destinations, we are fortunate to be able to experience such splendor in our travels. By maintaining and modernizing our transportation infrastructure we have the opportunity to share West Virginia's beauty with the world, while also promoting economic development within our borders.

The Department of Transportation, with its eight agencies, is truly an asset to our state and its citizens. The essential services provided, benefit visitors and residence alike. Thank you and know that this important work allows all of us to experience the best of our Mountain State.

Sincerely,

A handwritten signature in blue ink that reads "Earl Ray Tomblin".

Earl Ray Tomblin  
Governor



# MESSAGE FROM SECRETARY MATTOX



**My fellow West Virginians:**

Connecting people to goods and services is one of government's greatest responsibilities to its citizens here in West Virginia. The state's topography and rugged terrain make building and maintaining our transportation network a daily challenge. Meeting this challenge are more than 5,000 men and women who work in one of the Department's eight agencies - Division of Highways, Division of Motor Vehicles, Division of Public Transit, the Office of Administrative Hearings, the Public Port Authority, the Parkways Authority, the State Rail Authority, and the Aeronautics Commission. The personnel of these agencies provide essential transportation services to ensure the safety of the traveling public through maintenance activities, to increase opportunities for economic development with the construction of new facilities, and to inform motorists, taxpayers and representatives who make decisions on West Virginia's future. With this fact book, I hope you develop a better understanding of the West Virginia Department of Transportation's mission, history, and the contributions made by so many people over the years. By maintaining our existing transportation infrastructure and modernizing standards for new highways, rail services, public transit and airport facilities, we are keeping West Virginia a great place to call home and making it easier to travel here.

**Sincerely,**

A handwritten signature in blue ink that reads "Paul A. Mattox, Jr." The signature is written in a cursive, flowing style.

**Paul A. Mattox, Jr., P. E.  
Secretary of Transportation/  
Commissioner of Highways**

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*It is the mission of the West Virginia Department of Transportation to create and maintain for the people of West Virginia, the United States and the world, a multi-modal and inter-modal transportation system that supports the safe, effective and efficient movement of people, information and goods that enhance the opportunity for people and communities to enjoy environmentally sensitive and economically sound development.*

# DEPARTMENT OF TRANSPORTATION

## Paul A. Mattox, Jr., P.E., Cabinet Secretary



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Paul Mattox, Jr., was appointed the Commissioner of Highways in January 2005, and Secretary of Transportation in January 2006. He began his career at the Division of Highways as a co-op student in 1979 and worked with the Division of Highways until the fall of 1987. Since leaving DOH, he has worked with Woolpert, LLP, E.L. Robinson Engineering Company and RPM Engineers, PLLC.

He also has served as president of the West Virginia Section of the American Society of Civil Engineers. He has extensive experience in designing and managing public works projects for highways, bridges, water and wastewater systems, and site development. He holds a Bachelors of Science in Civil Engineering from West Virginia University Institute of Technology and a Masters of Science in Engineering from Marshall University. Mattox is also a graduate of Leadership West Virginia. He is a registered professional engineer in West Virginia, Ohio, Virginia, Kentucky, Florida, and Alabama, and is also a registered professional land surveyor in West Virginia. He is the appointed Chairman of the American Association of State Highway Transportation Officials (AASHTO) Standing Committee on Aviation. He sits on the AASHTO Board of Directors, serves as Co-Chair of the AASHTO/Federal Highway Administration/American Council of Engineering Companies Committee and serves on the Climate Change and Strategic Planning committees.

# DEPARTMENT OF TRANSPORTATION

## ORGANIZATION AND PURPOSE

The West Virginia Department of Transportation (WVDOT) is comprised of more than 5,000 men and women who work in the:

- Aeronautics Commission
- Division of Highways
- Division of Motor Vehicles
- Division of Public Transit
- Office of Administrative Hearings
- Public Port Authority
- State Rail Authority
- West Virginia Parkways Authority

The WVDOT provides essential services in transportation, tourism and economic development, including:

Safety and protection for citizens through modern operating standards for our highways, rail and airport facilities and licensing and permitting of drivers and motor vehicles

Transportation services including public transit, railway operation and maintenance, airport and river port development and highway construction and maintenance

Community and economic development through accessible roads, rivers, railways and airports and support for the artisan community through Tamarack and other development initiatives

Revenue generation through the highway trust fund; air, railway and waterway fuel funds and tolls and concession fees

Information and education through driver education, travel information, safety guidance, public involvement in transportation planning and continuing education

# DEPARTMENT OF TRANSPORTATION

## DEPARTMENT OF TRANSPORTATION OFFICES

### **Deputy Cabinet Secretaries- Howard Mullens and Harry Bergstrom**

These positions assist the Cabinet Secretary in all aspects relating to the functions and activities of all Department of Transportation agencies as follows: Aeronautics Commission, Highways, Motor Vehicles, Office of Administrative Hearings, Parkways Authority, Public Port Authority, Public Transit, and State Rail Authority.

### **Transportation Finance and Administration Business Manager- Keith E. Chapman**

This office is responsible for the organization, coordination and execution of the fiscal and business management operations of the Department of Transportation which include DOH, DMV, Aeronautics, Office of Administrative Hearings, Public Port Authority, Public Transit, and the State Rail Authority. The Transportation Business Manager oversees the accounting, budgeting, finance, information systems and management evaluation functions. The Business Manager is also the liaison between the DOT and the Department of Administration, the Finance Committees of the Legislature and the State Auditor's Office.

### **Economic Development – David E. Cramer, P.E.**

This office primarily works with industrial, commercial, and residential developers, business and industry representatives, and private development and governmental agencies to provide technical and financial assistance, as appropriate (primarily through the DOH Industrial Access Road Program), to facilitate implementation of development projects, as they pertain to the State Highway System, and other issues.

### **Transportation Auditing - James R. Wade, Director**

The responsibility of this office is to examine and evaluate Departmental activities as a service to management. The objectives of internal auditing are to assist members of the organization in the effective discharge of their responsibilities by furnishing them with analyses, appraisals, recommendations, counsel, and information concerning the activities reviewed and by promoting effective control at reasonable costs. This office practices generally accepted auditing standards, Government Auditing Standards issued by the Comptroller General of the United States, regulations and procedures of the WVDOT, Office of Management and Budget Circulars, and the Federal Acquisition Regulations.

# DEPARTMENT OF TRANSPORTATION

## DEPARTMENT OF TRANSPORTATION OFFICES

### **DOT Special Program Manager – Jimmy Wriston, Engineering Advisor**

This position is responsible for all special programs, and unique initiatives for all eight Transportation Agencies. These include, but are not limited to Design Build projects, public private partnerships, and innovative funding projects. As Senior Engineering Advisor to Secretary Mattox, this position provides technical engineering advice and consultation including review and analysis of Transportation Agency processes, procedures, and policies in order to provide recommendations for improvement or revisions for added efficiency. This position also serves as the State Rail Authority Bridge Engineer and is responsible for all engineering and maintenance management of State Rail assets; including bridge inspections and reports, maintenance management systems, and the overall technical operations management.

Department of Transportation Agencies:  
(See individual section for agency details)

**Aeronautics Commission-** Susan V. Chernenko, Director

**Division of Highways-** Paul A. Mattox, Jr., P.E. Commissioner

**Division of Motor Vehicles-** Joe E. Miller, Commissioner

**Office of Administrative Hearings-** John G. Hackney Jr., Chief Hearing Examiner

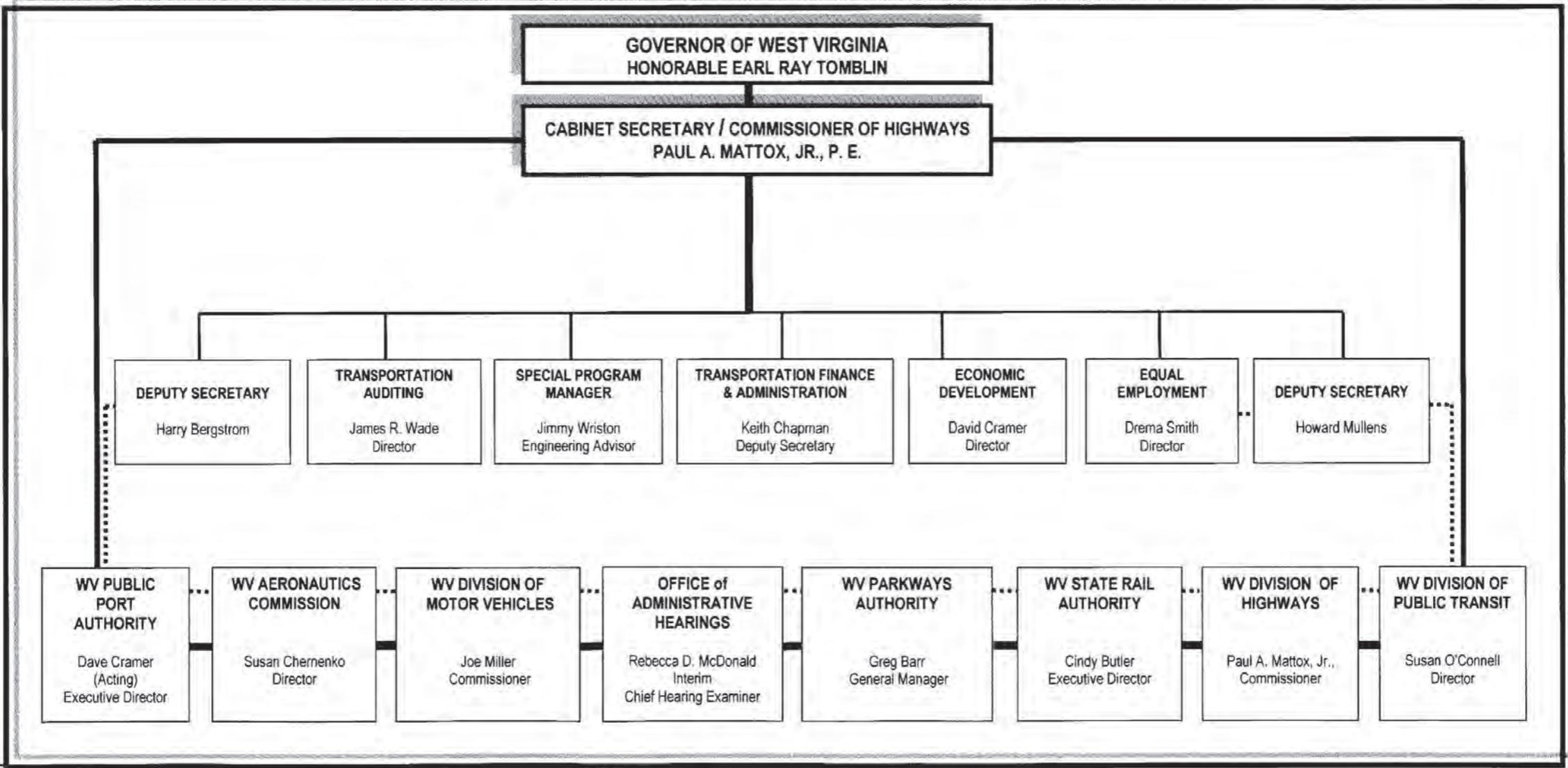
**Parkways Authority-** Greg Barr, General Manager

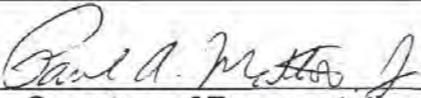
**Public Port Authority-** Dave Cramer, (Acting) Executive Director

**Division of Public Transit-** Susan O'Connell, Director

**State Rail Authority-** Cindy Butler, Executive Director

# DEPARTMENT OF TRANSPORTATION




11/15/10  
 Secretary of Transportation / Commissioner of Highways Date

# DEPARTMENT OF TRANSPORTATION

## BRIEF HISTORY

In 1989, the West Virginia Legislature created the West Virginia Department of Transportation (WVDOT) to have jurisdiction over (among others) the Division (formerly the Department) of Highways, the West Virginia Parkways Authority, and the Division (formerly the Department) of Motor Vehicles.

The following is the history of the Cabinet Secretaries since 1989 to current.

|               |                             |              |
|---------------|-----------------------------|--------------|
| 1989          | Kenneth M. Dunn             | (Kanawha)    |
| 1989-1990     | Fred VanKirk (Acting)       | (Kanawha)    |
| 1991-1992     | Arthur L. Gleason, Jr.      | (Cabell)     |
| 1993-1995     | Charles L. Miller           | (Kanawha)    |
| 1996          | Fred VanKirk                | (Kanawha)    |
| 1997          | Richard W. Jemiola          | (Cabell)     |
| 1998-1999     | Samuel G. Bonasso           | (Monongalia) |
| 2000          | Samuel H. Beverage (Acting) | (Cabell)     |
| 2001 - 2004   | Fred VanKirk                | (Kanawha)    |
| 2005          | Danny Ellis (Acting)        | (Logan)      |
| 2006- Present | Paul A. Mattox, Jr.         | (Putnam)     |

# DEPARTMENT OF TRANSPORTATION

## SOURCES OF REVENUE

The Department of Transportation depends upon numerous sources of revenue to fund its programs. The primary funds are the State Road fund, Federal funds, and the General Revenue fund. Each plays a major role in the overall operation of the Department. Furthermore, dedicated Special Revenue funds provide the resources for a myriad of activities. The following describes the various fund categories:

**State Road Fund-** The State Road fund, which provides funding for the Divisions of Motor Vehicles and Highways, derives its revenues from several dedicated taxes and fees, federal reimbursement, and miscellaneous income, such as interest earned on investments. The taxes and fees include the following:

**Motor Fuel Tax-** The Motor Fuel Tax, as reported in various financial documents, actually consists of two revenue sources. The first is the Motor Fuel Excise Tax, which is composed of a flat rate equal to \$.205/gallon, plus a variable wholesale component that currently is \$.117/gallon. The Motor Fuel Excise Tax is imposed and payable on all motor fuel upon import into West Virginia, removal from a terminal within West Virginia, or removal from a terminal in another state for delivery in West Virginia.

The second tax included in the Motor Fuel Tax revenues is the Motor Carrier Road Tax. It is imposed upon every motor carrier with a vehicle that is designed to transport persons or property having 2 or more axles with a gross vehicle weight exceeding 26,000 lbs. including road tractors and tractor trucks. The tax rate is equivalent to the Motor Fuel Excise Tax, and the tax is based upon each gallon of motor fuel used in the carrier's operations in the state. The carrier is entitled to a refund for fuel purchased in the state but used outside West Virginia. Additionally, carriers domiciled in the state are charged an annual fee of \$10.00 for two (2) identification markers for each vehicle operated.

**Registration Fees-** The Division of Motor Vehicles collects numerous fees which are required to be deposited in the State Road fund, including certificate of title, vehicle licenses (registration), dealers and wreckers licenses, and operators licenses and renewals.

**Sales (formerly Privilege) Tax-** The tax is imposed for obtaining the certificate of title on a vehicle. It is 5% of the net (sale price less trade-in) value of the vehicle at the time of purchase or lease.

**Highway Litter Control Fee-** A \$1 fee is imposed on the issuance of each certificate of registration and renewal thereof.

**Miscellaneous Fees-** This includes a \$200.00 insurance penalty fee, as well as fees charged for checks returned to the Division unpaid, the inspection of reconstructed vehicles, and special scenic graphic or registration plates.

**Federal Funds-** Federal funds are handled by two methods within the Department of Transportation. Those funds that are received by the Division of Highways as reimbursement for construction and reconstruction projects are deposited directly into either the State Road fund or Coal Resource Transportation System fund. These Federal dollars are not specifically appropriated by the Legislature. All Federal funds received by other DOT agencies are placed in legislatively appropriated Federal accounts. These monies normally are received as reimbursement for expenditures incurred by the Department on federally approved grants.

# DEPARTMENT OF TRANSPORTATION

## SOURCES OF REVENUE

Special Revenue Funds- Dedicated revenue sources are the basis for the operation of Special Revenue funds. The largest user of these funds within the DOT is the Division of Motor Vehicles. The Department's Special Revenue funds include:

**Motorcycle Safety (DMV):** Fees are collected from the issuance of a motorcycle endorsement on a driver's license, a motorcycle license, or a motorcycle Class G registration plate. Fees include \$5 for each motorcycle endorsement, \$2.50/year for each motorcycle operator license, and \$6.50 for the issuance/renewal of a Class G plate. (Non- appropriated)

**Hearing Fees:** Individuals charged with DUI may request a hearing. Fees (\$10 for the hearing, \$15 for each witness, and \$.15/mile for mileage reimbursement) are charged when license suspension is upheld. Revenue is collected when license is reinstated.

**Commercial Driver's License:** Licenses are issued to operators of vehicles exceeding 26,000 lbs. The fee is \$50 for a new license and \$35 to renew a license. Endorsements are \$15 each.

**Motorcycle Testing:** Fees are collected from the issuance of Class G registration plates. The fee is \$1 per license issued/renewed.

**Driver's License Reinstatement:** Fees are collected for reinstating driver licenses suspended for DUI, failure to pay or appear in court, insurance violations, or checks returned for insufficient funds. Fees are \$50 to reinstate a driver's license. To reinstate a registration plate suspended for an insurance violation the fee is \$100 and to reinstate a driver's license suspended for an insurance violation the fee is \$50.

**Driver Rehabilitation:** Participants in the Interlock Program must pay DMV a \$100 administrative fee.

**Dealer Recovery (DMV):** A \$150 fee is collected from the yearly renewal of WV Automobile Dealership licenses. (Appropriated)

**Aircraft Fuel Tax (Aeronautics Commission):** Dedicated collection of wholesale fuel tax (currently \$.117/gallon) on aviation fuel sales. (Non-appropriated)

**A. James Manchin Fund (Highways):** Created by the Legislature in 2000, the fund is the recipient of a \$5 fee charged during the titling of a vehicle. It can be used only for efforts to eliminate existing illegal tire piles throughout the state, prevent the accumulation of additional unwanted tires, and provide funds for debt service on bonds issued by the Water Development Authority to finance projects relating to waste tire processing facilities. (Appropriated)

# DEPARTMENT OF TRANSPORTATION

## SOURCES OF REVENUE

General Revenue- The General Revenue fund is the primary operating fund of the State. Moneys in this fund must be appropriated by the Legislature. Agencies within the Department of Transportation that receive General Revenue funding include the Division of Public Transit, Aeronautics Commission, and the State Rail and Public Port Authorities.

Enterprise Fund- This type of fund is used to account for operations of agencies that provide goods or services to the general public and whose intent is to generate an operating profit. The State Rail Authority utilizes such a fund in its operations of the South Branch Valley and the West Virginia Central Railroads. Revenue for this fund comes from freight operations, demurrage, lease/license fees, and a percentage of passenger excursion train revenues. (Non- appropriated)

Coal Resource Transportation System (CRTS) Fund (Highways): This fund was created by the Legislature in 2004. The special permit fee of \$.05/ton of coal over 88,000 lb. hauled over the CRTS roads and special permits for yearly axle fees are deposited in it. Revenue must be used for repairs and improvements to roads and bridges on this system. (Non-appropriated)

Industrial Access Road Fund (Highways): Approximately three million dollars of the tax collections that are dedicated to the State Road Fund are transferred to this fund and used for the construction and maintenance of public property access roads. Chapter 17, Article 3A, establishes the fund and its uses. (Non-appropriated)

# DEPARTMENT OF TRANSPORTATION

## AT A GLANCE

### AERONAUTICS COMMISSION

Aeronautics Commission provides state matching funds, from the Aviation Fuel Tax, to West Virginia public use airports. It provides state general revenue funds to West Virginia public use airports, and also provides state general revenue funds to the West Virginia Civil Air Patrol.

Airports: West Virginia has 7 commercial service airports.  
 West Virginia has 25 general aviation airports.

### DIVISION OF HIGHWAYS

#### 2009 Certified Public Roads Miles- 38,597 Miles

##### General Mileage Profile

|                                | Miles  |
|--------------------------------|--------|
| Interstate.....                | 466    |
| WV Turnpike (Toll).....        | 88     |
| US Routes.....                 | 1,807  |
| WV Routes.....                 | 3,642  |
| County Routes.....             | 27,496 |
| State Parks/Forests.....       | 197    |
| Home Access Roads Program..... | 891    |
| Federal Aid Non State.....     | 280    |

##### Federal/Municipal

|                              |       |
|------------------------------|-------|
| National Park Service.....   | 11    |
| US Fish & Wildlife.....      | 7     |
| Corp of Engineers.....       | 80    |
| National Forest Service..... | 737   |
| Municipal Local Streets..... | 2,895 |

#### Total Federal Aid Eligible Miles: 10,428

National Highway System (NHS): 1,801.52 Miles open to Traffic  
 NHS Intermodal Connectors: 23.19 Miles

# DEPARTMENT OF TRANSPORTATION

## AT A GLANCE

### DIVISION OF MOTOR VEHICLES

The WV DMV focuses on maintaining excellent customer service through the application and interpretation of motor vehicle laws, providing essential vehicle and driver services, and promoting highway safety. Additionally, the DMV collects revenue for transportation programs.

The DMV operates 23 Regional Offices across the state, two testing sites, and one centralized Call Center. The offices are located in Beckley, Charles Town, Clarksburg, Elkins, Flatwoods, Franklin, Huntington, Kanawha City, Lewisburg, Logan, Martinsburg, Moorefield, Morgantown, Moundsville, Parkersburg, Point Pleasant, Princeton, Romney, Spencer, Weirton, Welch, Williamson, and Winfield. Testing sites are located in Fairmont at the Middletown Mall and Wheeling at the State Police Detachment.

The Regional Offices handled 1,466,634 customers and brought in \$106,134,249 in revenue. The Call Center handled 547,540 calls at a 97% answer rate.

Statistics for 2010 include:

|                  | E         | D      | CDL    |
|------------------|-----------|--------|--------|
| Licensed Drivers | 1,201,307 | 39,597 | 64,533 |

#### Vehicle Registrations:

##### Passenger

|                     |           |
|---------------------|-----------|
| Cars.....           | 1,324,650 |
| Trucks.....         | 52,697    |
| Motorcycles.....    | 48,331    |
| Boats/Trailers..... | 102,634   |
| Trailers/Semis..... | 155,613   |

Personalized License Plates: 44,789

### OFFICE OF ADMINISTRATIVE HEARINGS

Newly formed in October 2010

# DEPARTMENT OF TRANSPORTATION AT A GLANCE

## PARKWAYS AUTHORITY

West Virginia Turnpike.....88 miles

Operates four Toll Plazas 24 hours a day, 7 days a week collecting approximately \$79 million in tolls annually.

Administers the E-ZPass electronic toll collection system which allows patrons to pass through toll barriers without stopping by using a vehicle mounted transponder, provides efficient movement of commercial goods, provides increased levels of customer support, decreases congestion and improves air quality.

Performs pavement and bridge maintenance and rehabilitation of the Turnpike's 415 lane miles of roadway, 18 interchanges and 116 bridges.

Operates Tamarack, a facility located in Beckley, WV accessible from I-77 of the West Virginia Turnpike both north and southbound, a state-of-the-art, unique retail location and tourist destination that serves as West Virginia's focal point for showcasing the Best of West Virginia products and people. Tamarack, the first of its kind in the nation, is a one-stop-shop for West Virginia culture, heritage, handcrafts, fine art, regional cuisine, and music.

In its first 15 years of business, Tamarack has hosted more than 6.8 billion visitors, generated approximately \$111 million in sales revenue (includes \$11.5 million in sales at the Turnpike Travel Plaza Tourist Information Centers), collected \$5.8 million in consumers' sales tax for West Virginia and has represented over 2,300 West Virginia artisans.

## PUBLIC PORT AUTHORITY

West Virginia has roughly 419 miles of navigatable river miles including the Ohio, Kanawha, Little Kanawha, Monongahela and Big Sandy Rivers.

### MILES

|                 |     |
|-----------------|-----|
| Ohio:           | 277 |
| Kanawha:        | 91  |
| Little Kanawha: | 4   |
| Monongahela:    | 37  |
| Big Sandy:      | 10  |

Port of Huntington Tri-State facts:

- The largest inland shipping port in the United States
- The sixth largest among all ports
- Over 80 million tons of coal, aggregate, steel, chemicals, and petroleum moved through the port

Local Port Authorities throughout West Virginia:

Buffalo-Putnam Port District  
Cabell-Wayne Port District, Inc.  
Port of Huntington Tri-State  
Jackson County Maritime and Industrial Center  
Kanawha Valley Local Port Authority District  
Weirton Area Port Authority  
Eastern Panhandle Inland Port Coalition (EPIPC)

# DEPARTMENT OF TRANSPORTATION

## AT A GLANCE

### DIVISION OF PUBLIC TRANSIT

|                                |              |
|--------------------------------|--------------|
| Total Passengers               | 5,964,731    |
| Elderly*                       | 891,903      |
| Individuals with Disabilities* | 250,136      |
| Vehicle Miles                  | 11,233,001   |
| <br>                           |              |
| Fares from Passengers          | \$6,485,043  |
| <br>                           |              |
| Federal Funding                | \$12,035,770 |
| State Funding                  | \$1,261,008  |
| Local Funding                  | \$17,718,819 |
| <br>                           |              |
| Counties Served                | 33           |

\*Figures included in total passenger numbers

### STATE RAIL AUTHORITY

#### OWNS AND OVERSEES THE OPERATION:

- **South Branch Valley Railroad (SBVR)**: 52.4 mile short line serving Pilgrim’s Pride Feed Mill, Greer Lime Company, Allegheny Wood Products, Appalachian Railcar Service and Adell Polymers. This line runs from Green Spring, WV to Petersburg, WV
- **West Virginia Central Railroad**: 132 mile short line running from Tygart Jct., WV to Bergoo, WV. It is currently in service to MP 91. The operator of this line is the Durbin and Greenbrier Valley Railroad who provides both excursion and freight services
- **266.28 miles** of right-of-ways presently rail banked pending further development. These rights-of-ways are currently being used as recreational trails.